Fiscal Year 2021-22 Report Actual vs. Budget (Pre-Audit Results)

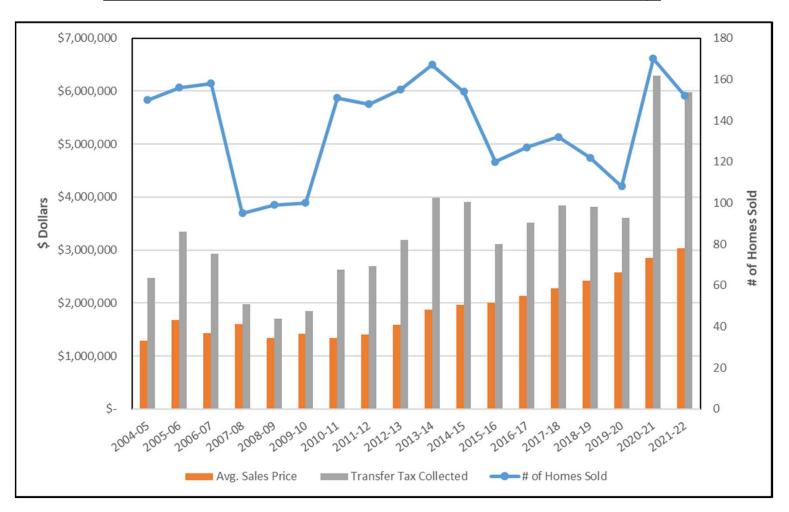
FY 2021-22 Highlights

Revenue exceeded annual budget by \$5.9 million

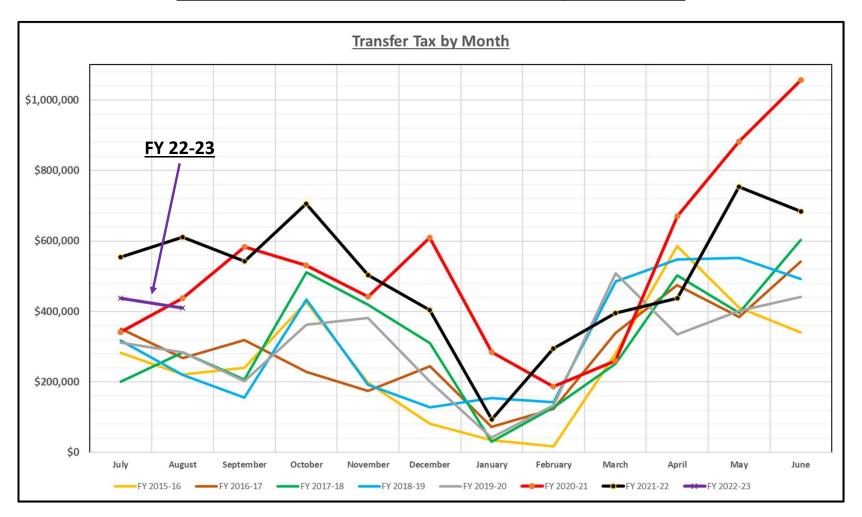
Major variances include:

- Transfer tax receipts totaled \$6.0 million,
 - \$3.2 million HIGHER than budget, but \$0.3 million LESS than last year
 - Home sales 11% LESS than last year (152 vs 170)
 - Average Sales Price increased 6% to \$3.0 million
- Recreation revenue up \$0.9 million as programs and facilities rentals returned to normal levels versus conservative budget.
- Building Permits and Planning Fees \$0.5 million higher than budget
- Mutual Aid \ Strike Team revenue was \$0.5 million as we participated in battling the seasons severe wildfires.
- Property taxes exceeded annual budget by \$0.3 million

<u>Transfer Tax – Recent History</u>



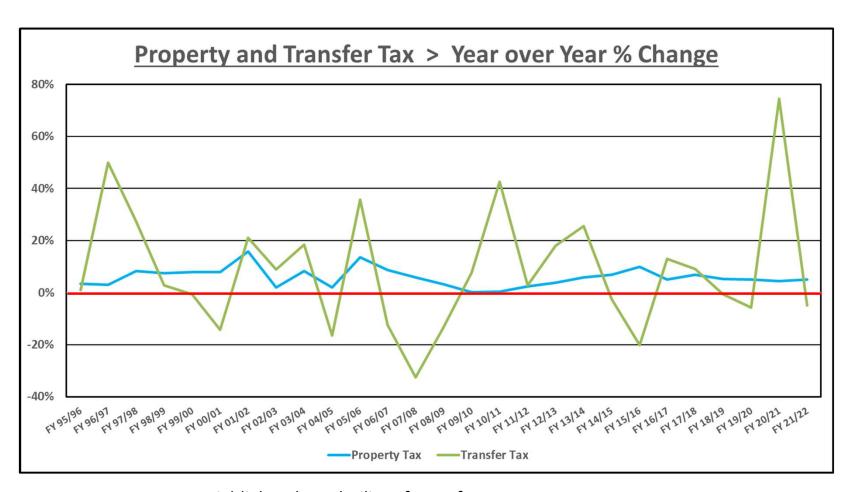
<u>Transfer Tax – Monthly Trend</u>



Property Tax – History / FY 22-23 Budget

| | | | | | ACT | UAL | | | | | Budget |
|------------------------------|---------|----------|----------|----------|----------|----------------|----------|----------|----------|----------|----------|
| Fiscal Year | 2012-13 | 2013-14 | 2014-15 | 2015-16 | 2016-17 | <u>2017-18</u> | 2018-19 | 2019-20 | 2020-21 | 2021-22 | 2022-23 |
| Property Tax - Secured | \$8,969 | \$9,380 | \$9,948 | \$11,003 | \$11,521 | \$12,292 | \$12,961 | \$13,611 | \$14,271 | \$14,974 | \$15,870 |
| Property Tax - Unsecured | 497 | 526 | 575 | 585 | 564 | 581 | 612 | 676 | 724 | 726 | 700 |
| Supplemental Assessment | 125 | 238 | 316 | 331 | 423 | 494 | 498 | 498 | 438 | 515 | 300 |
| Delinquent Taxes & Penalties | 4 | 5 | 7 | 3 | 4 | 7 | 8 | 6 | 9 | 9 | 5 |
| TOTAL Property Taxes | \$9,594 | \$10,149 | \$10,846 | \$11,923 | \$12,512 | \$13,375 | \$14,079 | \$14,790 | \$15,442 | \$16,224 | \$16,875 |
| | | | | | | | | | | | |
| YOY Growth Rates | | | | | | | | | | | |
| Property Tax - Secured | 4.4% | 4.6% | 6.1% | 10.6% | 4.7% | 6.7% | 5.4% | 5.0% | 4.9% | 4.9% | 6.0% |
| Property Tax - Unsecured | -7.9% | 5.8% | 9.4% | 1.8% | -3.6% | 3.0% | 5.4% | 10.4% | 7.1% | 0.3% | -3.6% |
| Supplemental Assessment | 18.8% | 90.5% | 32.5% | 5.0% | 27.6% | 17.0% | 0.7% | -0.1% | -12.0% | 17.5% | -41.8% |
| Delinquent Taxes & Penalties | | | | | | | | | | | |
| TOTAL Property Taxes | 3.9% | 5.8% | 6.9% | 9.9% | 4.9% | 6.9% | 5.3% | 5.1% | 4.4% | 5.1% | 4.0% |

- Total growth has been relatively steady over the past 5-7 years.
- Supplemental Assessment is volatile.
 - It is a pooled county revenue source
- Latest estimate from Alameda County indicates 5% growth for FY 22-23 (+\$160,000 vs budget)
- In the Ten-Year Plan, we use the 15 year average growth rate of 4.9%



- Highlights the volatility of Transfer Tax.
 - YOY change High of 75% and low of -40%
- Property Tax:
 - YOY change almost always between 0 % 10%.

FY 2021-22 Revenue Recap

| GENERAL FUND Revenues | | FY 2021-22 (Unaudited) | | | | | | | | |
|----------------------------------|----|------------------------|----|--------|----|----------|--|--|--|--|
| (in thousands) | Р | rojected | | Budget | , | Variance | | | | |
| Transfer Tax | \$ | 5,981 | \$ | 2,800 | \$ | 3,181 | | | | |
| Recreation | | 3,127 | | 2,275 | | 852 | | | | |
| Permits & Planning Fees | | 1,823 | | 1,312 | | 511 | | | | |
| Mutual Aid - Wildfire Assistance | | 510 | | - | | 510 | | | | |
| Property Tax | | 16,224 | | 15,927 | | 297 | | | | |
| ARPA funds | | 284 | | - | | 284 | | | | |
| Utility Users Tax | | 1,260 | | 1,105 | | 155 | | | | |
| Ambulance Charges | | 297 | | 180 | | 117 | | | | |
| Business License | | 301 | | 225 | | 76 | | | | |
| Other | | 5,777 | | 5,863 | | (85) | | | | |
| | | | | | | | | | | |
| Total Revenue | \$ | 35,584 | \$ | 29,686 | \$ | 5,898 | | | | |
| | | | | | | | | | | |

FY 2021-22 Expenditures

Overall, expenditures were over budget by \$222,000. All operating departments were under budget except Recreation and Public Works.

- Recreation related expenses increased \$598,000 over budget:
 - Majority of expenses in are variable and are controlled based on the level of revenue, most notably part time employment costs and class and camp third party contractor expense. This resulted in a \$256,000 increase in net recreation revenue, or a cost recovery of 98.3%.
- Public Works expenses were \$286,000 over budget:
 - City Engineer Higher by \$152,000 due to increased inspection workload (PGE, Sonic, Crown Castle, EBMUD) and traffic related work .
 - Park Stabilization & Maintenance \$117,000 over as increased services were needed due to drought (tree removals, drainage issues) and clean up after two large storms.
 - Janitorial & Maintenance services Up \$53,000 as extra services added due to COVID.
- Worker's Compensation costs exceeded budget by \$130,000 due to a rise in insurance claims.

FY 2021-22 Expenditures - continued

- Administration costs lower by \$290,000. Due primarily to:
 - Lower personnel costs as two budgeted positions were vacant for most of the year (Communications Manager and KCOM Manager.
 - Lower software fees due to timing of implementation of new systems.
 - Partially offset by higher human resource related legal fees and recruiting costs.
- Planning & Building costs lower by \$257,000.
 - Primarily due to the timing of environmental consulting fees, supplemental planning services, and costs related to the housing element.

FY 2021-22 Expenditure Recap

| GENERAL FUND Expenditures | FY 2021-22 (Unaudited) | | | | | | | |
|---------------------------|------------------------|----------|----|--------|----|----------|--|--|
| (in thousands) | Р | rojected | | Budget | | Variance | | |
| Administration | \$ | 3,504 | \$ | 3,794 | \$ | 290 | | |
| Public Works | | 4,215 | | 3,929 | | (286) | | |
| Planning & Building | | 2,388 | | 2,645 | | 257 | | |
| Recreation | | 3,285 | | 2,687 | | (598) | | |
| Police | | 7,315 | | 7,413 | | 98 | | |
| Fire | | 7,699 | | 7,712 | | 13 | | |
| Non-Departmental | | 3,193 | | 3,195 | | 3 | | |
| | | | | | | | | |
| Total Expenditures | \$ | 31,597 | \$ | 31,375 | \$ | (222) | | |
| | | | | - | | | | |

<u>American Rescue Plan Act (ARPA)</u>

| Description | Amount (000's) | | | | |
|-----------------------------|-------------------|-------|--|--|--|
| Funds Received | \$ | 2,664 | | | |
| Expenditures: | | | | | |
| Prevention & Administration | | 124 | | | |
| PUSD Support | | 100 | | | |
| Premium Pay | | 54 | | | |
| Police Dispatch Project | | 4 | | | |
| | | | | | |
| Funds Remaining | \$ | 2,382 | | | |
| | | | | | |

- Received two installments of \$1.3 million each in July 2021 & 2022
- Unspent funds of \$2.4 million:
 - Recorded as Deferred Revenue in the General Fund per GASB.
 - Appropriated for infrastructure projects, with top priority the Police Dispatch Center project.

General Fund Recap

| GENERAL FUND (in thousands) | FY 2021-22 (Unaudited) | | | | | | | | |
|--------------------------------------|------------------------|--------------|----|---------|----|--------|--|--|--|
| | Proje | cted | E | Budget | Va | riance | | | |
| Beginning Balance | \$ | 6,509 | \$ | 5,940 | \$ | 569 | | | |
| Revenues | | 35,584 | | 29,686 | | 5,898 | | | |
| Operating Transfers In | | 893 | | 855 | | 38 | | | |
| Total Revenue | | 36,477 | | 30,541 | | 5,936 | | | |
| Expenditures: | | | | | | | | | |
| Operating | | 28,404 | | 28,180 | | (225) | | | |
| Non-Department | | 3,193 | | 3,195 | | 3 | | | |
| Operating Transfers Out | | - | | - | | - | | | |
| Total Expenditures and Transfers Out | | 31,597 | | 31,375 | | (222) | | | |
| | | | | | | | | | |
| Operating Net Revenue | | 4,880 | | (834) | | 5,715 | | | |
| Capital Transfers Out | | 1,261 | | 1,261 | | - | | | |
| Net Revenue | | 3,619 | | (2,095) | | 5,715 | | | |
| Ending Balance | \$ | 10,129 | \$ | 3,845 | \$ | 6,284 | | | |
| Available for Transfer | | 2,700 | | - | | 2,700 | | | |
| Ending Balance - Adjusted | \$ | 7,429 | \$ | 3,845 | \$ | 3,584 | | | |
| % of Operating Exp | Ψ | 24% | Þ | 12% | Ψ | 3,304 | | | |
| 70 Of Operating Exp | | 24 70 | | 1270 | | | | | |

Year End General Fund Transfers

- Projecting Ending Balance of General Fund to be \$10.1 million.
 Staff recommends the following:
 - \$1.7 million to the Facilities Maintenance Fund.
 - \$1.0 million to the Equipment Replacement Fund.

After transfers, General Fund will be \$7.4 million, or 24% of Expenditures.

Facilities Maintenance Fund FY 2021-22

| FY 2021-22 (Unaudited) | | | | | | | |
|------------------------|--------|---|--|---|--|--|--|
| Pro | jected | Budg | get | V | ariance | | |
| \$ | 9,340 | \$ | 9,340 | \$ | - | | |
| | | | | | | | |
| | | | | | | | |
| | 900 | | 900 | | - | | |
| | 8 | | - | | 8 | | |
| | 124 | | - | | 124 | | |
| | - | | - | | - | | |
| | 1,032 | | 900 | | 132 | | |
| | | | | | | | |
| | 189 | | 250 | | 61 | | |
| | 78 | | 421 | | 343 | | |
| | 1,470 | | 2,200 | | 730 | | |
| | 1,737 | | 2,871 | | 1,134 | | |
| | | | , | | • | | |
| \$ | 8,635 | \$ | 7,369 | \$ | 1,266 | | |
| | \$ | 900 8 124 - 1,032 189 78 1,470 | Projected Budge \$ 9,340 \$ 900 8 124 - - 1,032 189 78 1,470 1,737 | Projected Budget \$ 9,340 \$ 9,340 900 900 8 - 124 - - - 1,032 900 189 250 78 421 1,470 2,200 1,737 2,871 | Projected Budget V \$ 9,340 \$ 9,340 \$ 900 900 900 8 - - 124 - - - - - 1,032 900 900 189 250 - 78 421 - 1,470 2,200 - 1,737 2,871 - | | |

Facilities Funds FY 2022-23

| FACILITIES FUNDS | FY 2022-2 | 3 Budget | | |
|------------------------------|-------------|----------|--|--|
| (in thousands) | Maintenance | Capital | | |
| Beginning Balance - 7/1/2022 | \$ 8,635 | \$ - | | |
| Initial Transfer | (8,277) | 8,277 | | |
| Revenues: | | | | |
| General Fund Transfers | 1,300 | 1,700 | | |
| Schoolmates Transfers | 64 | 60 | | |
| Contributions \ Interest | 24 | - | | |
| ARPA | | 2,382 | | |
| Total Revenue | 1,388 | 4,142 | | |
| Expenditures: | | | | |
| Repairs & Maintenance | 192 | | | |
| Scheduled Maintenance | 578 | | | |
| Capital Projects | 700 | 4,075 | | |
| Total Expenditures | 1,470 | 4,075 | | |
| Ending Balance - 6/30/2023 | \$ 276 | \$ 8,344 | | |

Proposed transfer from General Fund

Major Capital Projects include:

- Police Dispatch \$1.2 m
- Various Park Improvements \$1.1 m
- Recreation Building Improvements \$0.7 m
- City Hall Improvements \$0.5 m

Equipment Replacement Fund

| Fiscal | Begin | Planned | | | End |
|--------|--------------|------------|----------|--------------|--------------|
| Year | Balance | Funding | Interest | Expenditures | Balance |
| | | | | | |
| 17/18 | \$ 3,937,414 | \$ 517,193 | | \$ (651,165) | \$ 3,803,442 |
| 18/19 | 3,803,442 | 433,000 | 81,148 | (1,216,799) | 3,100,791 |
| 19/20 | 3,100,791 | 400,000 | 76,067 | (513,171) | 3,063,687 |
| 20/21 | 3,063,687 | 810,560 | 13,195 | (590,280) | 3,097,101 |
| 21/22 | 3,097,101 | 1,473,221 | 30,971 | (1,296,356) | 3,304,937 |
| 22/23 | 3,304,937 | 72,192 | 23,049 | (2,279,100) | 1,121,079 |
| 23/24 | 1,121,079 | 627,328 | 22,422 | (891,500) | 879,328 |
| 24/25 | 879,328 | 642,665 | 20,225 | (1,043,484) | 498,734 |
| 25/26 | 498,734 | 837,203 | 12,468 | (434,156) | 914,250 |
| 26/27 | 914,250 | 767,668 | 22,856 | (485,806) | 1,218,969 |
| 27/28 | 1,218,969 | 916,823 | 30,474 | (717,880) | 1,448,386 |
| 28/29 | 1,448,386 | 730,975 | 36,210 | (580,267) | 1,635,303 |

 Recommend increasing amount of transfer from the General Fund in FY 21-22 by \$1.0 million due to the large amount of purchases planned for FY 2022-23.

Trust Funds

- Pension Rate Stabilization Fund (PARS)
 - Established in April 2018 to reserve funds now to pay future pension costs which are projected to double over the next 10 years.
 - To date, the City has contributed \$3.75 million.
 - Balance at June 30, 2022 = \$4.0 million.
 - Inception to date annualized return = 4.2%, but down 13.1% in FY 21-22.
 - Based on ten year plan, we do not require additional funding now.
 - However, we may need to withdraw funds as early as FY 24-25 to maintain a General Fund reserve of +/- 18%

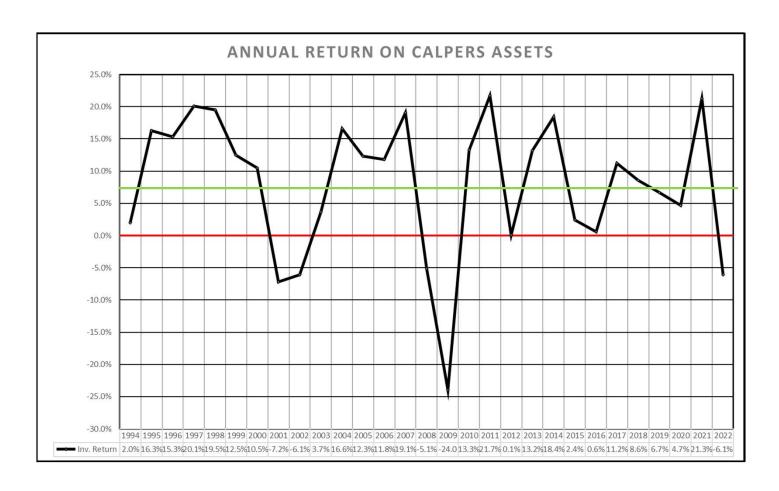
Trust Funds

- OPEB (Other Post Employment Benefits)
 - In May 2018 the City through collective bargaining restructured retiree health benefits, which will result in savings we will begin to realize in ~15 years.
 - Costs will continue to rise between 3% 8% until then.
 - At June 30, 2022 the present value of benefits owed is estimated at \$19.0 million.
 - Asset balance (Osterweis) at 6/30/22 = \$10.8 million (-13.8% for the FY)
- Police and Fire Legacy Pension Plan
 - Estimated to be over funded by \$13.4 million at June 30,2022.
 - 10 remaining beneficiaries; Current annual benefits paid = \$175,000
 - Asset balance (Osterweis) at 6/30/22 = \$14.8 million (-13.9% for the FY)
 - Monies in this fund cannot be used for another purpose until all benefits have been paid, which is estimated to be around 2048.
 - Based on projections developed with the help of Bartel, we are estimating the overage in this fund will cover the shortfall in the OPEB trust around 2030, thus allowing us to pay benefits from the trust rather than the General Fund.

What is Happening at CalPERS

- CalPERS investment return was 21.7% in FY 20-21
 - Large gain will lower our Unfunded Accrued Liability (UAL) payments.
 - The discount rate will be lowered to 6.8 as part of CalPERS portfolio risk mitigation strategy. This will increase our normal cost payments.
 - Impact will begin in FY 23-24.
- CalPERS investment return was (6.1%) for FY 21-22.
 - Sizable loss will almost entirely offset the positive impact of last years large gain.

CalPERS Investment Results



- 21.3% gain in FYE June 2021
- (6.1%) Loss in FYE June 2022
- Green Line is the discount rate

Impact on FY 23-24 Pension Costs

| | P | New Projection | Per Long ange Plan | Better \ (Worse) |
|---------------------------------|----|-------------------|-----------------------|------------------|
| | | | | |
| Unfunded Accrued Liabilty (UAL) | \$ | 2,562,147 | \$ 2,986,000 | \$ 423,853 |
| Normal Cost | | 2,024,187 | 1,895,938 | \$ (128,249) |
| Cost Share | | (391,058) | (439,819) | \$ (48,761) |
| Total Pension Cost | \$ | 4,195,276 | \$ 4,442,119 | \$ 246,843 |

<u>Impact on Pension Costs – 5 Year Estimate</u>

| | | FIS | CAL | YEAR END | NG | | |
|---------------------------------|-----------------|-----------------|-----|-----------|----|-----------|-----------------|
| | 2024 | <u>2025</u> | | 2026 | | 2027 | 2028 |
| New Projection | | | | | | | |
| Unfunded Accrued Liabilty (UAL) | \$ 2,562,147 | \$ 3,323,000 | \$ | 3,572,000 | \$ | 3,865,000 | \$ 4,092,000 |
| Normal Cost | 2,024,187 | 2,091,089 | | 2,158,084 | | 2,219,985 | 2,262,402 |
| Cost Share | (391,058) | (407,655) | | (424,333) | | (434,491) | (434,655) |
| Total Pension Cost | \$ 4,195,276 | \$ 5,006,434 | \$ | 5,305,751 | \$ | 5,650,494 | \$ 5,919,747 |
| Per Long Range Plan | | | | | | | |
| Unfunded Accrued Liabilty (UAL) | \$ 2,986,000 | \$ 3,323,000 | \$ | 3,572,000 | \$ | 3,865,000 | \$ 4,092,000 |
| Normal Cost | 1,895,938 | 1,986,395 | | 2,108,365 | | 2,194,626 | 2,261,715 |
| Cost Share | (439,819) | (457,621) | | (475,756) | | (486,795) | (488,269) |
| Total Pension Cost | \$ 4,442,119 | \$ 4,851,774 | \$ | 5,204,609 | \$ | 5,572,831 | \$ 5,865,446 |
| Better / (Worse) | | | | | | | |
| Unfunded Accrued Liabilty (UAL) | \$ 423,853 | \$ - | \$ | - | \$ | - | \$ - |
| Normal Cost | (128,249) | (104,694) | | (49,720) | | (25,358) | (687) |
| Cost Share | (48,761) | (49,966) | | (51,423) | | (52,304) | (53,614) |
| Total Pension Cost | \$ 246,843 | \$ (154,660) | \$ | (101,142) | \$ | (77,662) | \$ (54,301) |

| LONG TERM GEN | NERAL F | UND PRO | <u>JECTION</u> | | | | | | | | | |
|-----------------------|----------|---------|----------------|---------|---------|----------|----------|----------|----------|----------|----------|----------|
| | | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 | 2031 | 2032 |
| GENERAL FUND PRO | OJECTIOI | | | | | | | | | | | |
| | Growth | , | | , | , | | , | , | | , | | |
| Total Revenue | 103.0% | 36,503 | 35,920 | 34,966 | 36,264 | 37,619 | 39,033 | 40,509 | 42,051 | 43,661 | 45,344 | 46,704 |
| Operating Expense | | 27,270 | 28,961 | 28,600 | 29,526 | 30,277 | 31,133 | 31,972 | 33,108 | 34,638 | 35,714 | 37,127 |
| Pension - NC | | 1,811 | 1,847 | 2,024 | 2,091 | 2,158 | 2,220 | 2,262 | 2,312 | 2,370 | 2,424 | 2,497 |
| Pension - UAL | | 2,297 | 2,591 | 2,562 | 3,323 | 3,572 | 3,865 | 4,092 | 4,287 | 4,606 | 4,949 | 5,184 |
| Cost share | | (536) | (419) | (391) | (408) | (424) | (434) | (435) | (431) | (427) | (406) | (392) |
| OPEB | | 750 | 900 | 933 | 978 | 1,053 | 1,122 | 1,160 | 1,241 | 146 | 154 | 161 |
| Retirement | | 4,322 | 4,919 | 5,128 | 5,984 | 6,359 | 6,772 | 7,080 | 7,409 | 6,695 | 7,121 | 7,450 |
| CAP Transfers | 102.0% | 3,961 | 2,550 | 2,121 | 1,741 | 1,836 | 1,766 | 1,915 | 1,729 | 2,195 | 1,735 | 1,769 |
| Total Outflow | | 35,553 | 36,431 | 35,849 | 37,252 | 38,471 | 39,672 | 40,967 | 42,247 | 43,529 | 44,570 | 46,346 |
| Net Revenue | | 950 | (511) | (884) | (988) | (852) | (639) | (457) | (195) | 133 | 774 | 357 |
| GENERAL FUND FLO | <u>w</u> | | | | | | | | | | | |
| Beginning GF Balance | • | 7,458 | 6,948 | 6,064 | 5,083 | 5,504 | 5,919 | 6,330 | 6,798 | 7,390 | 8,178 | 8,535 |
| PARS - In/(Out) | | - | - | 7 | 1,273 | 1,055 | 868 | 663 | 459 | 14 | - | - |
| Ending GF Balance | | 7,458 | 6,948 | 6,071 | 6,356 | 6,558 | 6,787 | 6,993 | 7,257 | 7,404 | 8,178 | 8,535 |
| Target (% of EXP) | 18% | 5,687 | 6,099 | 6,071 | 6,356 | 6,558 | 6,787 | 6,993 | 7,257 | 7,404 | 7,674 | 7,986 |
| Projected % | | 23.6% | 20.5% | 18.0% | 18.0% | 18.0% | 18.0% | 18.0% | 18.0% | 18.0% | 19.2% | 19.2% |
| PARS FUND FLOW | | | | | | | | | | | | |
| Beginning Balance | | 4,667 | 4,038 | 4,199 | 4,360 | 3,236 | 2,290 | 1,496 | 879 | 447 | 450 | 468 |
| Contribution | | - | - | - | - | - | - | - | - | - | - | - |
| Withdrawl - To Gen. F | Fund | - | - | (7) | (1,273) | (1,055) | (868) | (663) | (459) | (14) | - | - |
| Investment Earnings | | (629) | 162 | 168 | 149 | 108 | 74 | 47 | 26 | 18 | 18 | 19 |
| Ending Balance | | 4,038 | 4,199 | 4,360 | 3,236 | 2,290 | 1,496 | 879 | 447 | 450 | 468 | 487 |
| Investment Return | 4.0% | | | | | | | | | | | |
| FACILITIES FUND FLO | ow | | | | | | | | | | | |
| Beginning Balance | | - | 8,277 | 8,344 | 5,774 | 3,026 | (64,658) | (64,658) | (64,658) | (64,658) | (64,658) | (64,658) |
| General Fund Transfe | ers | - | 4,082 | - | - | - | - | - | - | - | - | - |
| Other Revenue | | - | 60 | - | - | - | - | - | - | - | - | - |
| Expenditures | | - | (4,075) | (2,570) | (2,748) | (67,684) | - | - | - | - | - | - |
| Ending Balance | | - | 8,344 | 5,774 | 3,026 | (64,658) | (64,658) | (64,658) | (64,658) | (64,658) | (64,658) | (64,658) |

Questions?